Draft budget and output based SCOs – experiences in Finland

Interact / SCOs in action 8 October 2025

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Use of draft budgets

Types of projects: Some examples

- Feasibility & other studies
- Small (preparational) research projects
- Preparation of international projecs / cooperation networks
- New operating models, pilots / demonstrations
- SME Internationalization study & participation in fairs

Calls for proposals by IBs:

- Decision whether lump sums are used within the call (as an option/the only option)
- Detailed criteria
- Allows trying / testing a new idea on a small scale before a wider project or standardization



Use of draft budgets

The Lump Sum Process with a draft budget in a Nutshell Applicant / Beneficiary MA / IB

Define a detailed draft budget (per **Assess the** outcome): Define the outcome(s) & cost categories outcome(s) of Decide draft budget & the project document Pay if the Proof achieved Implement & Verify the predefined achieve the outcome(s) with outcome(s) & outcome is outcome(s) payment claim document achieved





Preparation of a Draft budget for a Lump sum project 1/2

- Project application prepared by the applicant in the EURA 2021 system:
 - √ Specific data fields for defining outcome(s).
 - ✓ Detailed draft budget with justification for "direct" costs.
 - For example, direct staff costs must be presented and calculated separately for each person working for the project.
 - ✓ Only costs that are eligible according to the National Eligibility Rules can be included.



Preparation of a Draft budget for a Lump sum project 2/2

- Depending on the type of project, other SCOs are used to facilitate the calculation of the draft budget, for example:
 - √ 1720 & unit costs for travel costs
 - ✓ off-the-shelf flat rates based on "direct" costs added automatically by EURA 2021 system*:
 - √ 7 % flat rate for development projects;
 - √ 1,5 % flat rate for investments
- * Rules included in national legislation; Revised SCO guidelines 2021/C 200/01, Chapter 4.3





Example of a Draft budget summary for a Lump sum Development project

Summary of the costs	Total (€)
1. Total salary costs	50 000
2. Travel costs	2 000
3. Outsourced services	20 000
4. Other direct costs	1 000
5. Flat rate 7 %	5 110
TOTAL	78 110
6. Revenue	0
TOTAL NET COST	78 110



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Assessment of the draft budget by the IB

- Checklist included in the EURA 2021 system:
 - ✓ Check <u>eligibility</u> of the costs according to national eligibility rules.
 - ✓ Check <u>justification</u> of the costs to ensure value for the money & sound financial management.
 - ✓ If necessary, the IB must get <u>additional information</u> / make further <u>comparisons</u> to similar projects.

Flat rate 7 %
based draft
budget helpful
(+ consider a
separate call for
proposals for
lump sum
projects)!

- Audit trail stored electronically in the EURA 2021 system in specified data fields.
- + Specific data fields for defining outcome(s) and verifying documents in the project financing decision.

Verification of the outcomes by the IB

- Check verification materials defined by the outcome
 - ✓ Content-based evidence instead of financial documentation (as opposed to regular flat rate 7 % projects with financial documentation for the "direct" costs)
 - ✓ Each outcome has its own verification materials

 payments for those outcomes which show sufficient and agreed

 content-based evidence
 - ✓ If necessary, the IB must get additional information on the agreed evidence
- Audit trail stored electronically in the EURA 2021 system in specified data fields.



Case example (ERDF/business development aid): Defining outcomes

Project: Platform solution X

- Outcome 1: **Designing** the pre-production **prototype**
- Outcome 2: Design and implementation of a modular structure in the prototype
- Outcome 3: Commercial feasibility study for the product family: internatiolization study and product strategy



Case example (ERDF): Draft budget

Summary of the costs	Outcome 1	Outcome 2	Outcome 3	Total (€)
1. Total staff costs (no SCO)	P1. x0 000 P2. x0 000	P1. x 000 P2. x 000	P1. x 000 P2. x 000	30 000
2. Travel costs (no SCO)	x 000	x 000	0	4 000
3. Outsourced services	x 000	x 000	0	18 000
4. Other direct costs	0	0	0	0
5. Flat rate 7 %	x xxx	x xxx	x xxx	3 640
TOTAL				55 640
6. Revenue				0
				st

17 340

20 000

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55 640

Case example (ERDF): Verifying documents

- Outcome 1: Designing the pre-production prototype
 - ✓ Planning a prototype for the base for Outcome 2
 - ✓ Report consisting of physical requirements, testing plan, data files, interfaces (to be further described)
- Outcome 2: Design and implementation of a modular structure in the prototype
 - ✓ Technical description defined
 - ✓ Report consisting of photos of the prototype, physical requirements, description of the interfaces, documentation of the testing plan (to be further described)
- Outcome 3: Commercial feasibility study for the product family: internatiolization study and product strategy
 - ✓ Internatization study: SWOT-analysis; analyses of the markets and competitors in different countries involved; conclusions and further actions; strategy until year X
 - ✓ Product strategy: roadmap until launch and growth; quality; customer segments; partnerships; sales channels; resources





Case example (ESF+): Defining outcomes

Project: Network - career opportunities in "branch X"

• Outcome 1: **Platform** for networking and professional development in "branch X"

Outcome 2: Focused workshops in events

• Outcome 3: Common **event** for professionals in "branch X"



Case example (ESF+): Draft budget

TOTAL NET COST

Summary of the costs	Outcome 1	Outcome 2	Outcome 3	Total (€)
1. Total staff costs (1720)	P1. x0 000 P2. x0 000 P3. x0 000	P1. x0 000 P2. x0 000 P3. x0 000	P1. x 000 P2. x 000 P3. x 000	96 000
2. Travel costs (unit cost "100")	0	x 000	x 000	10 000
3. Outsourced services	x 000	x0 000	x 000	17 000
4. Other direct costs	0	x 000	x 000	3 000
5. Flat rate 7 %	x xxx	x xxx	x xxx	8 820
TOTAL				134 820
6. Revenue				0

38 550

52 150

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<u>Case example (ESF+):</u> Verifying documents

- Outcome 1: Platform for networking and professional development in "branch X"
 - ✓ Memo on comparison and selection of the platform
 - \checkmark Screen shots of the platform including x, x and x
 - ✓ Proof of payments (not euros specifically) of certain features related to the platform
 - ✓ Proof of news launching the platform and marketing materials
 - ✓ Documentation concerning the activation of the professionals (to be further clarified)

Outcome 2: Focused workhops in events

- ✓ 5 workshops organised: invitation, programme, participant lists, feedback, photos
- ✓ Proof of payments of travel costs (not euros specifically) of defined number of participants
- ✓ Proof of payments (not euros specifically) for outsourced facilitators and marketing
- Outcome 3: Common event for professionals in "branch X"
 - ✓ Proof of payments (not euros specifically) as above
 - ✓ Study materials used (to be further defined)
 - ✓ Publications after the event (to be further defined)





Case example (JTF): Defining outcomes

Project: From peat to innovation potential in Region X

• Outcome 1: Workshops in 3 municipalities with peat production in Region X

• Outcome 2: **Pilots** in Region X

• Outcome 3: Feasibility study report



Case example (JTF): Draft budget

TOTAL NET COST

3 000

Summary of the costs	Outcome 1	Outcome 2	Outcome 3	Total (€)
1. Total staff costs (1720)	P1. x 000 P2. x 000 P3. x 000	P1. x 000 P2. x 000 P3. x 000	P1. x 000 P2. x 000 P3. x 000	28 000
2. Travel costs (unit cost "100")	x 000	x 000	0	5 000
3. Outsourced services	x 000	x 000	0	2 000
4. Other direct costs	0	0	0	0
5. Flat rate 7 %	xxx	XXX	x xxx	2 450
TOTAL				37 450
6. Revenue				0

29 950

4 500

rio steriet

Case example (JTF): Verifying documents

- Outcome 1: Workshops in 3 municipalities with peat production in Region X
 - ✓ Participant lists
 - ✓ Programme
 - ✓ Description of the workshops
- Outcome 2: **Pilots** in Region X
 - ✓ Description of the piloting
 - ✓ Photos
 - ✓ Participant lists
- Outcome 3: Feasibility study report
 - ✓ Report examining the economic potential and creative after-use of former peat production sites in Region X, including a summary of project measures, key findings, and recommendations for future actions



Case example: Verifying documents > payment

Outcome 1:

- ✓ Content-based evidence instead of financial documentation
- ✓ Each outcome has its own verification materials
- ✓ If necessary, the IB must get additional information on the agreed evidence
- > Successfully approved > TO BE PAID

Outcome 2:

- ✓ Content-based evidence instead of financial documentation
- ✓ Each outcome has its own verification materials
- ✓ If necessary, the IB must get additional information on the agreed evidence
- > Successfully approved > TO BE PAID

Outcome 3:

- ✓ Content-based evidence instead of financial documentation > no evidence
- ✓ Each outcome has its own verification materials
- ✓ If necessary, the IB must get additional information on the agreed evidence
- > Not successfully approved > NOT TO BE PAID





What to consider concerning verifying documents

- Evidence concerning described outcomes, not the inputs /costs
- The level of documentation needed: what is sufficient, what is too much? (keeping simplification in mind – it would not be meaningful to increase administrative burden in beneficiaries and in IBs)
- If too burdensome: possibility to create standardized options ("what to finance with a certain amount") based on previous project data
- Risks and advantages concerning AI:
 - ✓ Avoid documents which can be made too easily with AI include also requirements which AI cannot produce, like comments/approvals from other entities
 - ✓ AI can help with building up a project, defining outcomes and selecting the verifying documents to be approved – also in the IBs





Thank you!

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